## **Introduced by Senator Brulte**

February 21, 2003

An act to amend Section 82041.5 of, and to add Section 84305.7 to, the Government Code, relating to elections, and declaring the urgency thereof, to take effect immediately.

## LEGISLATIVE COUNSEL'S DIGEST

SB 641, as amended, Brulte. Elections: campaign expenditures: telephone advocacy.

Existing provisions of the Political Reform Act of 1974 define a "mass mailing" as over 200 substantially similar pieces of mail, but does not include a form letter or other mail which is sent in response to an unsolicited request, letter, or other inquiry.

This bill would revise this definition to include, instead, 200 substantially similar pieces of any item delivered, by any means, to the recipient at his or her residence, place of employment or business, or post office box, and would require the item delivered to the recipient to be a tangible item, such as a videotape, audio tape, computer diskette, compact disc, or a written document.

Existing provisions of the act prohibit the sending of a slate mailer unless the name, street address, and city of the slate mailer organization or committee are shown on the outside of each piece of slate mailer and on one of the included inserts.

This bill would prohibit a candidate, committee, or slate mailer organization from making an expenditure for telephone calls, made by an individual or individuals or by electronic means, that support or oppose any candidate, ballot measure, or referendum, unless during or

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at the end of the telephone call the name of the candidate, committee, or slate mailer organization is disclosed to the recipient of the eall. call, preceded by the phrase "paid for by." This prohibition would not apply to telephone calls made by the candidate, the campaign manager, or individuals who are volunteers.

Existing law makes a violation of the Political Reform Act of 1974 subject to administrative, civil, and criminal penalties.

This bill would impose a state-mandated local program by imposing these penalties on persons who violate the provisions of the bill.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

The Political Reform Act of 1974, an initiative measure, provides that the Legislature may amend the act to further the act's purposes with a  $^2/_3$  vote of each house and compliance with specified procedural requirements.

This bill, which would declare that it furthers the purposes of the act, would therefore require a  $\frac{2}{3}$  vote.

This bill would declare that it is to take effect immediately as an urgency statute.

Vote: <sup>2</sup>/<sub>3</sub>. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 82041.5 of the Government Code is 2 amended to read:
- 3 82041.5. "Mass mailing" means over 200 substantially
- 4 similar pieces of any item delivered, by any means, to the recipient 5 at his or her residence, place of employment or business, or post
- 6 office box. For purposes of this section, the item delivered to the
- 7 recipient must be a tangible item, such as a videotape, audio tape,
- recipient must be a tangible item, sach as a videotape, audio tape
- 8 computer diskette, compact disc, or a written document, but does
- 9 not include a form letter or other mail which is sent in response to
- 10 an unsolicited request, letter, or other inquiry.
- SEC. 2. Section 84305.7 is added to the Government Code, to read:

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84305.7. (a) A candidate, committee, or slate mailer organization may not make an expenditure for telephone calls, made by an individual or individuals or by electronic means, that support or oppose any candidate, ballot measure, or referendum, unless during or at the end of the telephone call the name of the candidate, committee, or slate mailer organization is disclosed to the recipient of the call, preceded by the phrase "paid for by."

- (b) This section does not apply to telephone calls made by the candidate, the campaign manager, or individuals who are volunteers.
- SEC. 3. The Legislature finds and declares that the provisions of this act further the purposes of the Political Reform Act of 1974 within the meaning of subdivision (a) of Section 81012 of the Government Code.
- SEC. 4. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within the meaning of Section 6 of Article XIII B of the California Constitution.
- SEC. 5. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order to curb the practice of negative campaigning by the use of false and misleading telephone calls and other electronic messages in advance of several local and special elections to be held in 2003, and thereby avoid the consequences to the public of negative campaign tactics, it is necessary that this act take effect immediately.